# SUNSHINE LAW MEETING



State of Hawai'i · Bishop Square, 1001 Bishop Street, ASB Tower 970 · Honolulu, Hawai'i 96813

# NOTICE OF MEETING OF THE HAWAI'I STATE ETHICS COMMISSION

Commissioners: Wesley Fong, Chair

Beverley Tobias • Robert Hong • Cynthia Thielen

<u>Date</u>: January 17, 2024

<u>Time</u>: 9:00 a.m.

<u>Location</u>: <u>Zoom Videoconference or Phone:</u>

Videoconference: Join Zoom Meeting

https://us06web.zoom.us/j/82652792778?pwd=yWoCi

99XTvVD7zXsa1eN6CH0yhQiET.1

Phone: +1 (669) 444-9171 or +1 (669) 900-6833

Meeting ID: 826 5279 2778

Passcode: tUXZ10

#### **Public Meeting Location:**

Hawai'i State Ethics Commission Conference Room 1001 Bishop Street American Savings Bank Tower, Suite 970 Honolulu, Hawai'i 96813

Pursuant to Hawai'i Revised Statutes section 92-3.7, the State Ethics Commission will meet remotely using interactive conference technology. The public may either attend the meeting in person, at the public meeting location above, or participate remotely by using the above Zoom meeting information. If participating remotely, please mute your phone/device except while testifying. If the Commission's videoconference connection is lost during the meeting, please go to the Commission's website (<a href="www.ethics.hawaii.gov">www.ethics.hawaii.gov</a>) for more information, including reconnection information.

Public meeting materials for this meeting are available on the Commission's website at: www.ethics.hawaii.gov.

Telephone: (808) 587-0460 Email: ethics@hawaii.gov Website: http://ethics.hawaii.gov/

#### <u>A G E N D A</u>

#### CALL TO ORDER

I. <u>Consideration and Approval of the Minutes of the December 20, 2023</u>
<u>Meeting</u>

Attachment 1: Sunshine Law Meeting Minutes of the December 20, 2023 Hawai'i State Ethics Commission Meeting

II. Consideration and Approval of the Minutes of the December 20, 2023

<u>Executive Session Meeting</u>

The Hawai'i State Ethics Commission may convene an executive session pursuant to Hawai'i Revised Statutes section 92-5(a)(2) to discuss matters relating to the evaluation of an employee, and/or pursuant to section 92-5(a)(4), to consult with the Commission's attorneys on questions and issues pertaining to the Commission's powers, duties, privileges, immunities, and liabilities.

- III. Recognition of Vice Chair Harry McCarthy
- IV. Election of Officers

Attachment 1: Election of Officers for 2024

- V. Directors' Report
  - 1. Education / Training Report

Attachment 1: 2023 Training Schedule

Attachment 2: 2024 Training Schedule

Attachment 3: Online Training Completions by Department and Board

2. Guidance and Assignment Statistics – December 2023

Attachment 4: 2023 Guidance and Assignment Statistics / Website Traffic

3. Miscellaneous Office Projects / Updates

Attachment 5: Q2 Financial Report

- VI. <u>Discussion of Media Reports Concerning Ethics or the Ethics Commission</u> Since the Last Meeting
- VII. Consideration of Draft 2023 Annual Report

Attachment 1: 2023 Hawai'i State Ethics Commission Annual Report

VIII. 2024 Legislative Matters

Attachment 1: 2024 Legislative Calendar

Attachment 2: HB 725 – Office of the Public Advocate

- IX. <u>Discussion of Ethics Oversight over the Judicial Branch</u>
- X. <u>Akana v. Hawaii State Ethics Commission and Daniel Gluck, Civil No.</u> 18-1-1019-06 (JHA); Akana v. Hawaii State Ethics Commission, Civil No. 19-1-0379-03 (JHA); State of Hawaii, Ethics Commission v. Rowena Akana, Civil No. 20-1-0453 (BIA)

Discussion of case status.

The Hawai'i State Ethics Commission may convene an executive session pursuant to Hawai'i Revised Statutes section 92-5(a)(4) to consult with the Commission's attorneys and/or the Department of the Attorney General on questions and issues pertaining to the Commission's powers, duties, privileges, immunities, and liabilities.

XI. <u>Evaluation of Executive Director Robert Harris</u>

The Hawai'i State Ethics Commission may convene an executive session pursuant to Hawai'i Revised Statutes section 92-5(a)(2) to discuss matters relating to the evaluation of an employee where consideration of matters affecting privacy will be involved, and/or under section 92-5(a)(4), to consult with the Commission's attorneys on questions and issues pertaining to the Commission's powers, duties, privileges, immunities, and liabilities.

Hawai'i State Ethics Commission Notice of Meeting on January 17, 2024 Page 4

XII. Adjournment

#### Public Testimony

Anyone wishing to testify may do so during the meeting or may submit written testimony in advance of the meeting by email (info.ethics@hawaii.gov), facsimile (fax) (808-587-0470), or U.S. postal mail (State Ethics Commission, 1001 Bishop Street, American Savngs Bank Tower, Suite 970, Honolulu, Hawai'i 96813). Public testimony must be related to an item that is on the agenda and the testifier must identify the agenda item to be addressed by the testimony. Pursuant to Hawai'i Revised Statutes section 92-3 and Hawai'i Administrative Rules section 21-1-6(c), oral testimony is limited to three minutes per testifier per agenda item, subject to the reasonable discretion of the Chair.

#### Auxiliary Aid or Accommodation Due to a Disability

If you require an auxiliary aid or accommodation due to a disability, please contact the State Ethics Commission at (808) 587-0460 or email the Commission at <a href="mailto:info.ethics@hawaii.gov">info.ethics@hawaii.gov</a> as soon as possible, preferably at least 48 hours prior to the meeting. #ast-minute requests will be accepted but may be impossible to fill.

Upon request, this notice is available in alternate/accessible formats.

#### SUNSHINE LAW MEETING AGENDA ITEM I

# CONSIDERATION AND APPROVAL OF THE MINUTES OF THE DECEMBER 20, 2023 MEETING

Attachment 1: Sunshine Law Meeting Minutes of the December 20, 2023

Hawai'i State Ethics Commission Meeting

1 2		SUNSHINE LAW MEETING MINUTES OF THE HAWAI'I STATE ETHICS COMMISSION
3 4 5 6		STATE OF HAWAI'I
6 7 8	Date:	December 20, 2023
9 10	Time:	9:00 a.m.
10 11 12	Location:	Held via Zoom video and audio conference
13 14 15	Link:	Recorded video available at https://ethics.hawaii.gov/category/commissionmeetings/comm_videos/
16 17		Public Meeting Location
18 19 20 21		Hawaiʻi State Ethics Commission Conference Room 1001 Bishop Street American Savings Bank Tower, Suite 970 Honolulu, Hawaiʻi 96813
22 23 24	Present:	State Ethics Commission Members
25 26 27 28 29		Wesley F. Fong, Chair (present in conference room) Harry J. McCarthy, Vice Chair (via video conference) Beverley Tobias, Commissioner (via video conference) Robert Hong, Commissioner (present in conference room) Cynthia Thielen, Commissioner (present in conference room)
30 31		State Ethics Commission Staff
32 33 34 35 36 37 38 39 40 41 42 43		Robert D. Harris, Executive Director (via video conference) Kee M. Campbell, Enforcement Director (excused) Bonita Y.M. Chang, Compliance Director (via video conference) Nancy C. Neuffer, Staff Attorney (excused) Jennifer M. Yamanuha, Staff Attorney (via video conference) Jodi L. K. Yi, Staff Attorney (via video conference) Patrick W.C. Lui, Computer Specialist (via video conference) Jared Elster, Investigator (via video conference) Myles A. Yamamoto, Administrative Assistant (present in conference room)
44 45		Members of the Public
46 47		Patricia Hunt (via video conference) Tom Kunz (via video conference)

Ashley Kim (via video conference)
M. Sweeny (via video conference)
Raceen Satele (via video conference)

#### CALL TO ORDER (Part I 0:00)

Chair Fong called the meeting to order at 9:01 a.m. Chair Fong, Vice Chair McCarthy, Commissioner Tobias, Commissioner Hong, Commissioner Thielen and Commission staff were present. All commissioners and staff participating via video or audio conference confirmed no one was in the room with them at their respective remote locations.

# Agenda Item No. I: Consideration and Approval of the Minutes of the November 15, 2023 Meeting (Part I 1:38)

Commissioner Thielen made, and Commissioner Tobias seconded, a motion to approve the minutes of the November 15, 2023 meeting. The motion carried (Fong, McCarthy, Tobias, Hong, and Thielen voting in the affirmative).

#### Agenda Item No. II: Directors' Report (Part I 2:38)

Compliance Director Bonita Chang reported that approximately 78% of members of the targeted boards and agencies have completed the ethics training. 88 individuals registered for the final live ethics training session of the year. The overall completion rate is around 70% for all employees and board/commission members.

Director Chang stated that the priority for the remainder of the year is to complete the Lobbyist Training module. The goal is to have the module live by January.

Chair Fong asked what the current completion percentage is and how it compared to last year. Director Chang replied that the current percentage is around 70%. Executive Director Harris replied that historically the Commission has had around 2,000-3,000 completions per year. This year we are around 31,000 completions. He noted that we are significantly better than prior years.

Chair Fong expressed that he is pleased with the significant improvement. He noted that one of our goals is to be proactive in education.

Executive Director Robert Harris reported for the month of November that staff opened 37 new matters and closed 51. For the year, 660 assignments have come in and 710 assignments have been closed.

Director Harris reported that staff has completed the move back to the Commission's offices in suite 970. He noted that staff is still in the process of unpacking.

He noted that due to the length of the renovations period, the artwork that was in the Commission's offices was returned to circulation. He stated that once the office is unpacked, staff will select artwork from the public art collection to replace the old artwork.

Chair Fong thanked the staff for their hard work related to the move.

Chair Fong noted the presence of members of the public and asked if they wished to introduce themselves.

Member of the public Patricia Hunt introduced herself and began speaking about issues related to the Maui Wildfire and housing. Chair Fong cautioned Ms. Hunt that the Commission is only allowed to discuss matters that are on the agenda in accordance with the Sunshine Law. He suggested that if there is an issue that Ms. Hunt wished to raise, that she contact the Commission staff.

# <u>Agenda Item No. III: 2023 Council on Governmental Ethics Laws Conference (Part I 12:36)</u>

Executive Director Harris reported that the Council on Governmental Ethics Law ("COGEL") recently held their annual conference in Kansas City. In addition to Director Harris, Commissioner Hong, Enforcement Director Kee Campbell, and Staff Attorney Jennifer Yamanuha attended.

Commissioner Hong reported that he thought the conference was a great experience and encouraged staff and other commissioners to attend. He noted that the conference was a great opportunity to meet others from around the country and globe who are involved in ethics and to think about how ethics is fundamental to a functioning democratic government.

Director Harris noted that both he and Director Campbell spoke on COGEL session panels. Director Campbell's panel touched on resolving violations before going to enforcement. Director Harris' panel discussed gifts. Director Harris was hopeful that staff would continue to be invited to speak at future conferences.

Director Harris reported that he, Director Campbell, and Staff Attorney Yamanuha participated in a discussion on education and the use of Learning Management Systems ("LMS") to track ethics compliance and produce better statistics. He noted that the main issue with implementing such a system here is cost. He cited the example of an agency currently using an LMS system that spends approximately \$90,000 per year.

Staff Attorney Yamanuha commented that there were really good ideas shared about making training interesting, engaging, and interactive.

Chair Fong asked about any issues that were raised at the conference that the Commission could learn from. Director Harris replied that Artificial Intelligence was a hot topic, specifically how to address its uses.

Chair Fong noted that the commission is one of the oldest ethics commissions in the country.

# Agenda Item No. IV: Discussion of Media Reports Concerning Ethics or the Ethics Commission since the Last Meeting (Part I 20:21)

Executive Director Harris reported that this is a standing item on the agenda. There were two articles to be discussed. Director Harris highlighted an editorial by Honolulu Civil Beat about the Office of The Public Advocate.

Commissioner Thielen reported about an article entitled "Corruption In the Land of Aloha" by Randall Roth. The article was published in the Hawai'i Bar Journal in December. She noted that the article raised a number of issues. She asked if this article could be disseminated to members of the Legislature. Director Harris replied that he would first reach out to the Bar Association for permission and see if we can disseminate a copy of the article via email. Commissioner Thielen suggested that it would be better if a printed copy were sent accompanied by a letter. Director Harris replied that may be possible.

Chair Fong asked if, assuming we receive permission, could this article be posted on the Commission's website?

Commissioner Thielen suggested that a section called "publications of interest" be added where articles of this nature could be housed.

Commissioner Tobias concurred with Commissioner Thielen's idea.

Member of the public, Patricia Hunt, noted that in her opinion there is significant corruption on the island of Maui and thanked the Commission for doing its job. Chair Fong replied that the Commission has jurisdiction over state agencies and that each county has their own ethics board.

Vice Chair McCarthy asked about the article related to the Public Advocate and where this fits within the government hierarchy. Executive Director Harris replied that a bill was introduced last legislative session to address the interaction between the Legislature, the public, and state employees. The Office of the Public Advocate concept is loosely based on the Ombudsman's Office. The bill was part of the legislative package submitted by the Foley Commission. Director Harris reported that the Department of the Attorney General objected to the legislation on the grounds that the bill would be unconstitutional by giving the Advocate enforcement powers over the Legislature. Director Harris believes that the Department of the Attorney General misread the proposed legislation. The Public Advocate's Office would provide a neutral

party who could investigate interactions but not have direct enforcement power. He further noted that this position would promote transparency and accountability. Director Harris explained that he does not want the Commission to be the primary champion of this bill, but would continue to support it.

Chair Fong asked if the Commission could champion or somehow implement the public advocate idea. He also asked if these discussions should be a separate agenda item. Director Harris replied that if the discussion is about the article, then it is okay to talk about under this agenda item. If, however, the Commission wishes to draft legislation, then an agenda item would have to added in January.

Vice Chair McCarthy suggested adding the discussion of public advocate legislation to the agenda.

Chair Fong asked that a discussion of public advocate legislation be added to the January agenda.

#### Agenda Item No. V: Proposed Legislation (Part I 34:26)

Executive Director Harris reported that staff had amended previously approved legislation related to lobbying. The amendments would expand the definition of "lobbying" to include lobbying high-level officials such as the governor, lieutenant governor, directors, and board members. The proposed legislation also would add corporate relationships to the disclosure requirements. Additionally, the proposed legislation would require legislators to report potential violations to the Commission.

Commissioner Thielen asked how a legislator would reasonably know if an individual or group is an unregistered lobbyist. Director Harris replied that current lobbyist registrations are available to the public. Additionally, current law bars legislators from accepting any gifts and contributions from lobbyists during the session. Under the proposed new law, legislators would also be required to report the names of clients that are subject to the lobbying law.

Commissioner Tobias asked how the legislation affects non-profit groups and individual citizens. Director Harris replied that the legislation does not change the baseline definition of a lobbyist. Currently, lobbyists must meet certain requirements to be required to register. For example, the lobbyist must be paid and must meet certain hourly thresholds. Director Harris noted that the legislation will cover both legislative and executive actions.

Commissioner Thielen wondered if there is a way to ensure that legislators would be aware of who is a registered lobbyist. Director Harris agreed with Commissioner Thielen's sentiments and said he would investigate ways to make lobbyist registration more visible.

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Chair Fong asked if the Commission would be responsible for providing a list of registered lobbyists. Director Harris replied that the Commission would be the lead agency in providing information about registered lobbyists. He further noted that the obligation to register falls upon the lobbyist.

Commissioner Hong made, and Commissioner Thielen seconded, a motion to approve the amended lobbying legislation proposal. The motion carried (Fong, McCarthy, Tobias, Hong, and Thielen voting in the affirmative).

### Agenda Item No. VI: Proposed Budget (Part I 46:31)

Executive Director Harris reported that the proposed 2024 budget includes a request for one additional staff attorney and a small increase in office equipment expenses. Otherwise, the budget is flat when compared to 2023.

Commissioner Tobias made, and Commissioner Hong seconded, a motion to approve the proposed budget. The motion carried (Fong, McCarthy, Tobias, Hong, and Thielen voting in the affirmative).

### Agenda Item No. VII: Discussion of Ethics Oversight of the Judicial Branch (Part I 49:28)

Executive Director Harris provided an update on a meeting with the Judiciary administrators to discuss ethics oversight. The Commission was represented by Chair Fong, Vice Chair McCarthy, and Executive Director Harris. Director Harris noted that the discussions were initiated because of Chair Fong's concerns in light of ethics issues with the U.S. Supreme Court. Director Harris reported that an initial meeting was held, and that the Judiciary committed to meet again in January to respond to, and discuss questions raised at the initial meeting.

Vice Chair McCarthy added that the Judiciary was open to a review of its ethics practices.

Chair Fong stated that he was pleased that the Judiciary was receptive to action. He noted that at a recent Rotary Club presentation given by Director Harris, the first question asked was, "what about the judiciary?"

#### Agenda Item No. VIII: Discussion of Nepotism Good Cause Exception Procedures (Part I 53:24)

Executive Director Harris said the recently passed Nepotism Law provided for good cause exceptions. As part of the implementation of the law, the Commission passed an Order establishing procedures for application for a good cause exception. The procedures have the staff conduct the initial review. The Commission would review

any novel issues or any appeals by an individual involved. The Order did not provide for members of the public to appeal good cause exception decisions. After review, staff concluded that the public should not be allowed to appeal decisions. The reason is the potential to slow down the process. The recommendation would be to not alter the Order. He noted that the Commission has the ability to review all decisions made by staff and offer corrections and guidance.

Vice Chair McCarthy suggested that guidelines be developed for good cause exceptions after a review of the cases before the Commission. He recommended that the current order regarding good cause exception procedures remain as is.

Commissioner Tobias asked what would constitute a valid exception. Director Harris replied that an example would be if there was only a single person with the specialized knowledge for a position. Another example would be if there was only one qualified applicant after an agency widely advertising for a position.

Chair Fong felt confident that the Commissioners and staff have the expertise to evaluate and review the decisions made regarding good cause exceptions.

Commissioner Hong made, and Vice Chair McCarthy seconded, a motion to take no further action on the Nepotism Good Cause Exception Procedures. The motion carried (Fong, McCarthy, Tobias, Hong, and Thielen voting in the affirmative).

Agenda Item No. IX: Akana v. Hawaii State Ethics Commission and Daniel Gluck, Civil No. 18-1-1019-06 (JHA); Akana v. Hawaii State Ethics Commission, Civil No. 19-1-0379-03 (JHA); State of Hawaii, Ethics Commission v. Rowena Akana, Civil No. 20-1-0453 (BIA) (Part I 1:06:37)

No update.

Commissioner Thielen made, and Commission Hong seconded, a motion to go into executive session to discuss the evaluation of Executive Director Robert Harris. The motion carried (Fong, McCarthy, Hong, Thielen and Tobias voting in the affirmative).

Agenda Item No. X: Evaluation of Executive Director Robert Harris (Part I 1:07:27)

At approximately 10:03 a.m., the Commission recessed the Sunshine meeting and convened an executive session pursuant to Hawai'i Revised Statutes section 92-5(a)(2) to discuss matters relating to the evaluation of an employee, and/or pursuant to section 92-5(a)(4) to consult with the Commission's attorney on questions and issues pertaining to the Commission's powers, duties, privileges, immunities, and liabilities.

 All staff and members of the public were excused to the waiting room. The Commission met with Compliance Director Bonita Chang to discuss matters relating to the evaluation.

At approximately 10:45 a.m. the Commission adjourned its executive session and reconvened the Sunshine Meeting.

Chair Fong summarized the executive session where Commissioners discussed the procedure of the evaluation of the Executive Director. The Commission is ready to move to phase 2 whereby the Commissioners will complete their survey and submit to staff for compilation. The Commission will review the compiled results in executive session in January.

Commissioner Hong made, and Commissioner Thielen seconded, a motion to proceed with phase 2 of the evaluation of the Executive Director. The motion carried (Fong, McCarthy, Tobias, Hong, and Thielen voting in the affirmative).

### **ADJOURNMENT OF SUNSHINE LAW MEETING (Part II 2:25)**

Chair Fong wished everyone happy holidays.

At approximately 10:51 a.m., Commissioner Thielen made, and Commissioner Tobias seconded, a motion to adjourn the meeting. The motion carried (Fong, McCarthy, Tobias, Hong, and Thielen voting in the affirmative).

The meeting was adjourned at 10:52 a.m.

Minutes approved on \_\_\_\_\_.

# SUNSHINE LAW MEETING AGENDA ITEM II

# CONSIDERATION AND APPROVAL OF THE MINUTES OF THE DECEMBER 20, 2023 EXECUTIVE SESSION MEETING

The Hawai'i State Ethics Commission may convene an executive session pursuant to Hawai'i Revised Statutes section 92-5(a)(2) to discuss matters relating to the evaluation of an employee, and/or pursuant to section 92-5(a)(4), to consult with the Commission's attorneys on questions and issues pertaining to the Commission's powers, duties, privileges, immunities, and liabilities.

Attachment 1: Sunshine Law Meeting Minutes of the December 20, 2023 Executive Session Meeting

\*\*\*Executive Session Meeting Minutes not provided to the public.\*\*\*

### SUNSHINE LAW MEETING AGENDA ITEM III

### RECOGNITION OF COMMISSIONER HARRY MCCARTHY

No attachments.

# SUNSHINE LAW MEETING AGENDA ITEM IV

### **ELECTION OF OFFICERS FOR 2024**

Attachment 1: Election of Officers for 2024

#### SUNSHINE LAW MEETING AGENDA ITEM II

#### **ELECTION OF OFFICERS FOR 2024**

The Commission's administrative rules provide for the annual election of a chair and vice chair whose terms will commence on January 1 of each year. Hawai'i Administrative Rules § 21-1-10 states as follows:

- § 21-1-10 Chairperson and vice-chairperson. (a) A chairperson shall be elected by a majority of all the members to which the commission is entitled, who shall serve for a term of one year or until a successor is elected, with such term to commence on January 1 of each year.
- (b) A vice-chairperson, who shall call and chair meetings in the incapacity or absence of the chairperson, shall be elected by a majority of all the members to which the commission is entitled, and shall serve for a term of one year or until a successor is elected, with such term to commence on January 1 of each year.

The Commission has previously scheduled the election of officers in January. However, in some years, the Commission has deferred the election of officers to July and kept the current officers in place until that time. The Commission did this last year when then Vice Chair Graulty's term was scheduled to end on June 30, 2023. The Commission elected its officers, Chair Fong and Vice Chair Graulty, at its July 2022 meeting. Vice Chair Graulty's term ended on June 30, 2023.

At the Commission's meeting on July 19, 2023, the Commission elected its current officers, Chair Fong and Vice Chair McCarthy.

The following table is provided for your information.

Commissioner	Date Appointed	Term End	Date of Reappointment	Term End
Reynard D. Graulty*	7/01/2015	6/30/2019	7/01/2019	6/30/2023
Wesley Fong**	7/01/2018	6/30/2022	7/01/2022	6/30/2026
Harry J. McCarthy***	3/12/2021	6/30/2024		
Beverley Tobias	7/22/2021	6/30/2025		
Robert Hong	7/01/2022	6/30/2026		
Cynthia Thielen	7/28/2023	6/30/2027		

<sup>\*</sup> Commissioner Graulty served as Chair from February 2017 to June 2020, and served as Vice Chair from July 2022 to June 30, 2023.

(Note: Commissioners may be appointed to two consecutive four-year terms.)

<sup>\*\*</sup> Commissioner Fong served as Vice Chair from July 2021 to July 2022, and has served as Chair from July 2022 to present.

<sup>\*\*\*</sup>Commissioner McCarthy served as Vice Chair from July 2023 to present.

#### SUNSHINE MEETING AGENDA ITEM V

# EXECUTIVE DIRECTOR'S REPORT January 17, 2024

### 1. Education / Training Report

Attachment 1: 2023 Training Schedule

Attachment 2: 2024 Training Schedule

Attachment 3: Online Training Completions by Department and Board

### 2. Guidance and Assignment Statistics - December 2023

Attachment 4: 2023 Guidance and Assignment Statistics / Website Traffic

#### 3. Miscellaneous Office Projects / Updates

Attachment 5: Q2 Financial Report

#### **2023 EDUCATION PROGRAM**

DATE	PRESENTATIONS	NUMBER OF PARTICIPANTS
1/4/2023	Lobbyists Law Training, Zoom	50
1/5/2023	General Ethics Training, DOE, Kawananaoka Middle School	66
1/10/2023	Lobbyists Law Training, Zoom	19
1/13/2023	General Ethics Training, Senate, Zoom	80
1/20/2023	General Ethics Training, House, Capitol, Conference Room 325	47
1/24/2023	General Ethics Training, Zoom	227
2/10/2023	General Ethics Training, Zoom	68
2/21/2023	General Ethics Training, GOV, Capitol, 5th Floor	24
2/23/2023	General Ethics Training, Zoom	56
3/10/2023	General Ethics Training, Zoom	20
3/13/2023	General Ethics Training, UH - Hawai'inuiakea School of Hawaiian Knowledge, Zoom	47
3/22/2023	Ethics for State Board and Commission members, Zoom	4
4/5/2023	General Ethics Training, DOE, PBS Hawaii Studio	29
4/5/2023	General Ethics Training, Zoom	30
4/20/2023	General Ethics Training, Zoom (CANCELLED)	0
4/26/2023	General Ethics Training, SPCSC	23
5/3/2023	General Ethics Training, Zoom	24
5/9/2023	General Ethics Training, DOE, Campbell-Kapolei Complex Area	21

#### **2023 EDUCATION PROGRAM**

DATE	PRESENTATIONS	NUMBER OF PARTICIPANTS
5/18/2023	Ethics for State Board and Commission members, Zoom	8
6/7/2023	General Ethics Training, Zoom	8
6/22/2023	General Ethics Training, Zoom (CANCELLED)	0
7/6/2023	General Ethics Training, Zoom (CANCELLED)	0
7/20/2023	Ethics for State Board and Commission members, Zoom (CANCELLED)	0
8/2/2023	General Ethics Training, Zoom (CANCELLED)	0
8/11/2023	General Ethics Training, Zoom	15
8/28/2023	General Ethics Training, DOE, Roosevelt High School	195
8/28/2023	General Ethics Training, DOE, Kawananaoka Middle School (CANCELLED)	0
9/7/2023	General Ethics Training, Zoom	3
9/12/2023	General Ethics Training, DOE, Pearl City (CANCELLED)	0
9/21/2023	Ethics for State Board and Commission members, Zoom	10
10/13/2023	General Ethics Training, Zoom	25
10/25/2023	General Ethics Training, Zoom (CANCELLED)	0
11/16/2023	General Ethics Training, Zoom	30
11/29/2023	Ethics for State Board and Commission members, Zoom	40
12/7/2023	Ethics for State Government Attorneys, Zoom (CANCELLED)	0
12/8/2023	Ethics for State Government Attorneys, Zoom (CANCELLED)	0

#### **2023 EDUCATION PROGRAM**

DATE	PRESENTATIONS	NUMBER OF PARTICIPANTS
12/21/2023	General Ethics Training, Zoom	57
TOTAL	37 Presentations	1226 participants

#### **2024 EDUCATION PROGRAM**

DATE	PRESENTATIONS	IN PERSON PARTICIPANTS	WEBINAR PARTICIPANTS
1/4/2024	WEBINAR: Lobbyists Law Training	0	50
1/10/2024	WEBINAR: Lobbyists Law Training	0	48
1/18/2024	WEBINAR: General Ethics Training		
1/19/2024	IN PERSON: General Ethics Training, Capitol, House Members		
2/8/2024	WEBINAR: Ethics for Board and Commission Members		
3/6/2024	WEBINAR: General Ethics Training		
5/2/2024	WEBINAR: General Ethics Training		
7/24/2024	WEBINAR: General Ethics Training		
8/8/2024	WEBINAR: Ethics for Board and Commission Members		
9/26/2024	WEBINAR: General Ethics Training		
10/23/2024	WEBINAR: Ethics for Board and Commission Members		
11/7/2024	WEBINAR: General Ethics Training		
TOTAL	12 Presentations	0 participants	98 participants

#### **State Employees**

		)20	202	21	20	)22	2	023	Т	otal	Total	No. of	%	1
Department/Agency	Live	Self		Self		Self		Self	Live	Self	Completions	Employees*	Completed	1
Department of Accounting and General Services (DAGS)	4		3	4	8	56	3	238	18	360	378	644	59%	
Department of Agriculture (DOA)	2	36	14	18	5	179	5	92	26	325	351	299	117%	,
Department of Budget and Finance (B&F)	26	1	25	1	127	103	11	284	189	393	582	385	151%	
Department of Business, Economic Development and Tourism (DBED	5	62	70	10	79	50	41	233	195	355	550	305	180%	1
Department of Commerce and Consumer Affairs (DCCA)	346	47	40		73	50	6	442	465	540	1,005	541	186%	
Department of Corrections and Rehabilitation (DCR)						85	2	105	2	198	200			**
Department of Defense (DOD)	1	82		1	20	44	5	395	26	524	550	497	111%	
Department of Education (DOE)	35	167	73	76	25	164	274	16,207	407	16,681	17,088	22,159	77%	
Department of Hawaiian Home Lands (DHHL)	1		1		2	16	3	161	7	182	189	111	170%	
Department of Health (DOH)	7	193	3	38	143	314	27	2,586	180	3,138	3,318	2,447	136%	
Department of Human Resources Development (DHRD)		4	6		4	7	1	75	11	86	97	65	149%	
Department of Human Services (DHS)	35	201	270	6	4	6	5	1,320	314	1,534	1,848	1,686	110%	1
Department of Labor and Industrial Relations (DLIR)	2	41			137	186	18	293	157	523	680	847	80%	
Department of Land and Natural Resources (DLNR)	1	63	29	10	15	59	4	746	49	882	931	792	118%	
														**
														(33 po
Department of Law Enforcement (DLE)					1	62	5	71	6	133	139	332	42%	
Department of Public Safety (DPS)	3	39	5	5	245	525	21	398	274	972	1,246	3,002	42%	**
Department of Taxation (TAX)	4	_			33	299	4	262	41	562	603	309	195%	
Department of the Attorney General (ATG)	73		190	22	297	149	21	614	581	883	1,464	646	227%	
Department of Transportation (DOT)	12	209	71	72	112	107	8	1,145	203	,	1,750	2,255	78%	
Hawai'i Health Systems Corporation (HHSC)	32	38	9	2	11	8	2	2,912	54	2,992	3,046	3,071	99%	
Hawai'i State Ethics Commission (HSEC)	4		6		10	3	59	8	79	1	90	10	900%	
Hawai'i State Public Library System (HSPLS)		1			1	2	1	640	2	645	647	429	151%	
House of Representatives (REP)	28		52	1	54	2	56	118	190	121	311	166	187%	
Judiciary (JUD)	1	38	7	18	209	85	50	1,392	267	1,538	1,805	1,727	105%	
Legislative Reference Bureau (LRB)			1		1		3	28	5		33	44	75%	
Office of Hawaiian Affairs (OHA)	11	5	12	57	25	46	6	27	54	136	190	145	131%	
Office of the Auditor (AUD)	11	3	3		15		7	3	36		42	23	183%	
Office of the Governor (GOV)	2	8		1	6	10	20	43	28		91	48	190%	
Office of the Lieutenant Governor (LTG)		4			6	1	4	1	10		16	10	160%	
Office of the Ombudsman (OMB)		2	2		3	3	1	10	6	15	21	12	175%	_
Public Charter School (SPCSC)	25	9	80	14	31	32	24	120	160	_	335	20	1675%	*ir
Research Corporation of the University of Hawai'i (RCUH)		6		3	35	684	4	1,097	39		1,859	2,631	71%	310
Senate (SEN)	20	3	77	1	132	3	103	42	332	60	392	109	360%	
University of Hawai'i-Community Colleges (UOHC)	137		14		208	559	62	663	421	1,235	1,656	2,568	64%	
University of Hawai'i-Hilo (UOHH)		1	1		42	90	14	226	57	320	377	864	44%	
University of Hawai'i-Manoa (UOHM)			65		407	1,429	141	1,759	613	3,220	3,833	8,511	45%	
University of Hawai'i-System (UOH)	117	245	43	67	103	296	25	305	288	920	1,208	502	241%	
University of Hawai'i-West Oahu (UOHW)	2				45	113	15	225	62		404	399	101%	
Total Employees Training Completed	947	1,666	1,172	427	2,674	5,827	1,061	35,286	5,854	43,471	49,325	58,611		

<sup>\*</sup>Based on annual financial disclosure updates from departments collected in March/April 2023 As of January 7, 2024

\*\*Reorg eff. 1/1/24

\*\*Reorg eff. 1/1/24 (332 budgeted positions starting in 2024)

\*\*Reorg eff. 1/1/24

\*includes Charter School staff

## **State Boards and Commissions**

			20	)21	20	22	20	23	To	tal	Total	No. of	%
Board/Commission	Live	Self	Completions	Members*	Completed								
Agribusiness Development Corporation	2				2	3	5		9	3	12	8	150%
Board of Acupuncture	1				1	1		1	2	2	4	5	80%
Board of Agriculture	1			1	4		3	1	8	2	10	10	100%
Board of Barbering and Cosmetology	1	1			1	2		1	2	4	6	7	86%
Board of Certification of Operating Personnel in Wastewater Treatment Plants					3	2		4	3	6	9	9	100%
Board of Chiropractic Examiners						1		3		4	4	5	80%
Board of Dentistry					1	8		4	1	12	13	12	108%
Board of Education	1	1	1	3	11	1	1	1	14	6	20	11	182%
Board of Electricians and Plumbers	3			1	2	2		3	5	6	11	7	157%
Board of Land and Natural Resources		2		2	1	2	5		6	6	12	7	171%
Board of Massage Therapy	1				2			3	3	3	6	5	120%
Board of Nursing					4	1	1	3	5	4	9	9	100%
Board of Physical Therapy						3		4		7	7	7	100%
Board of Private Detectives and Guards					2	1		2	2	3	5	7	71%
Board of Professional Engineers, etal	1					2		8	1	10	11	13	85%
Board of Public Accountancy					4	1		6	4	7	11	9	122%
Board of Registration	1				2	2			3	2	5	12	42%
Board of Speech Pathology and Audiology	2				1	1		3	3	4	7	7	100%
Board on Geographic Names					6	2			6	2	8	7	114%
Civil Rights Commission					3	1		1	3	2	5	5	100%
Commission on Status of Women	6				2			1	8	1	9	5	180%
Commission on Water Resource Management				1		2	5	1	5	4	9	7	129%
Contractors License Board	5				1	3		3	6	6	12	13	92%
Correctional System Oversight Commission					3			2	3	2	5	5	100%
Council on Revenues					3		1	3	4	4	8	7	114%
Crime Victim Compensation Commission							2	1	2	1	3	3	100%
Defender Council					2				2		2	5	40%
Deferred Compensation Plan Board of Trustees	1				6				7		7	7	100%
Disability and Communication Access Board						1	1	17	1	18	19	17	112%
Early Learning Board						1	1	3	1	4	5	13	38%
Elections Commission					4	2		3	4	5	9	9	100%

# **State Boards and Commissions**

	2020		20	21	20	22	20	23	To	tal	Total	No. of	%
Board/Commission	Live	Self	Completions	Members*	Completed								
Elevator Mechanics Licensing Board					3	1		1	3	2	5	7	71%
Employees' Retirement System Board of Trustees			6		7	1			13	1	14	8	175%
Enhanced 911 Board	1							11	1	11	12	13	92%
Environmental Advisory Council					8	2		3	8	5	13	15	87%
Festival of the Pacific Arts & Culture					1	6			1	6	7	9	78%
Hawai'i Board of Optometry					2	3		1	2	4	6	7	86%
Hawai'i Board of Veterinary Medicine					2			2	2	2	4	7	57%
Hawai'i Climate Change Mitigation and Adaptation Commission					4	1		6	4	7	11	20	55%
Hawai'i Employer-Union Health Benefits Trust Fund				1	1		1	7	2	8	10	10	100%
Hawai'i Green Infrastructure Authority					2				2		2	5	40%
Hawai'i Health Systems Corporation-Corporation				1				2		5	10	15	67%
Hawai'i Health Systems Corporation-East Hawai'i						2		3		5	11	11	100%
Hawai'i Health Systems Corporation-Kauai								4		4	5	8	63%
Hawai'i Health Systems Corporation-Maui											1	2	50%
Hawai'i Health Systems Corporation-Oahu			8			1			8	2	10	8	125%
Hawai'i Health Systems Corporation-West Hawai'i						4		1		5	5	9	56%
Hawai'i Housing Finance and Development Corporation				1	6				6	1	7	9	78%
Hawai'i Hurricane Relief Fund Board	1								1		1	0	inactive
Hawai'i Law Enforcement Standards Board	1				2	1		5	3	6	9	14	64%
Hawai'i Medical Board					12	2		6	12	8	20	11	182%
Hawai'i Paroling Authority	1					3		1	1	4	5	5	100%
Hawai'i Public Housing Authority	1				4	6	5	1	10	7	17	10	170%
Hawai'i State Ethics Commission				1	2		3		5	1	6	5	120%
Hawai'i State Fire Council					2			4	2	4	6	4	150%
Hawai'i Teacher Standards Board					3	7		3	3	11	14	17	82%
Hawaiian Homes Commission					2	2	6	1	8	3	11	9	122%
Island Burial Council - Hawai'i					1		1		2		3	5	60%
Island Burial Council - Kauai/Niihau				3						3	3	6	50%
Island Burial Council - Maui/Lanai							1		1		1	6	17%
Island Burial Council - Molokai						1				1	1	1	100%
Island Burial Council - Oahu				1	3	1			3	2	5	8	63%

### **State Boards and Commissions**

	2020		20	21	20	22	20	23	To	tal	Total	No. of	%
Board/Commission	Live	Self	Completions	Members*	Completed								
King Kamehameha Celebration Commission	1				6	3	2	3	9	6	15	15	100%
Land Use Commission	1				6	2	5	2	12	4	16	9	178%
Medical Education Council				1	2	1		1	2	3	11	12	92%
Merit Appeals Board								3		3	3	3	100%
Motor Vehicle Industry Licensing Board						3		3		7	7	7	100%
Motor Vehicle Repair Industry Board						1		2		3	1	2	50%
National and Community Service, Hawai'i Commission for	1				5			5	6	5	11	15	73%
Oahu Metropolitan Planning Organization						3		6		9	9	14	64%
Other Board/Commission				3	25	49	2	55	27	107	134		0%
Pacific International Space Center for Exploration Systems	1							1	1	1	4	4	100%
Pest Control Board					3	3		1	3	4	7	9	78%
Radiologic Technology Board	3								3		3	5	60%
Real Estate Commission	1				9	3			10	3	13	9	144%
Soil and Water Conservation District Boards				2	34	10	1	6	35	26	61	84	73%
Stadium Authority Commission					4	3	3		7	3	10	8	125%
State Council on Developmental Disabilities	4				5	2		7	9	9	18	28	64%
State Foundation on Culture and the Arts					7	2	1	3	8	5	13	7	186%
State Public Charter School Commission					8	3	1	3	9	6	15	9	167%
Statewide Health Coordinating Council	2					2		7	2	9	11	9	122%
University of Hawai'i Board of Regents				2	4	4	12		16	6	22	11	200%
Total Board/Commission Members Training Completed	45	4	15	24	256	183	69	252	385	477	882	777	

<sup>\*</sup>Membership number is based on full membership and may include vacant positions As of January 7, 2024

#### **Outreach to Targeted State Agencies:**

- Department of Accounting & General Services
- Department of Public Safety
- Department of Transportation
- Hawai'i Health Systems Corporation (letter regarding HHSC employees & board members)
- Research Center of the University of Hawai'i (letter regarding RCUH employees & board members)

#### **Outreach to Targeted State Boards:**

	# active members serving on board (excl. vacancies)	# who completed training	% Completed (as of 1/7/24)
Board of Naturopathic Medicine	4	3	75%
Board of Pharmacy	7	6	86%
Board of Psychology	5	5	100%
Boxing Commission	4	3	75%
Campaign Spending Commission	5	5	100%
Hawai'i Community Development Authority	13	11	85%
Hawai'i Historic Places Review Board	5	5	100%
Hawai'i Retirement Savings Board	8	8	100%
Hawai'i State Emergency Response Commission	11	9	82%
Hawai'i Technology Development Corporation	8	8	100%
Hawai'i Tourism Authority	12	11	92%
Hoisting Machine Operators Advisory Board	5	4	80%
Kahoʻolawe Island Reserve Commission	4	4	100%
Legacy Land Conservation Commission	8	8	100%
Mauna Kea Stewardship & Oversight Authority	12	8	67%
Natural Area Reserves System Commission	9	9	100%
Natural Energy Laboratory of Hawaiʻi	11	11	100%
Public Water System Operators **	3	3	100%
RCUH Board	6	6	100%
School Facilities Authority Board	3	3	100%
TOTAL	143	130	91%

<sup>\*\*</sup> The Public Water Systems Operators board did not receive a letter from the Commission since all members are up to date.

#### **Non-active Boards:**

(Based on our records to date, the following boards <u>do not</u> have any appointed members at this time, or are no longer active by law)

- Transit Oriented Development Infrastructure Improvement District Board
- Women's Corrections Implementation Commission
- Lesbian, Gay, Bisexual, Transgender, Queer, Plus Commission
- Tax Review Commission Currently not active; board convenes every 5 years to review Hawai'i tax laws, with the last one occurring in 2020-2022

2023	Jan	Feb	Mar	Apr	May	June	July	Aug	Sept	Oct	Nov	Dec	Year to date
Training statistics													
# of In-Person Trainings	2	1	0	2	1	0	0	1	0	0	0	0	7
# of People Trained In Person	113	24	47	52	21	0	0	195	0	0	0	0	452
# of On-Line Trainings (Self-Directed)	1,051	522	4,042	1,454	1,793	1,438	1,849	13,166	2,036	2,136	3,561	2,929	35,977
# of Training Webinars	4	2	3	1	2	1	0	1	2	1	2	1	20
# of Participants in Training Webinars	376	124	71	30	32	8	0	15	13	25	70	57	821
Attorney of the Day	125	103	125	97	122	84	103	95	91	75	84	75	1179
New assignments													
Advisory Opinion	0	0	0	0	0	0	0	0	0	2	1	1	4
Complaint	18	19	24	21	20	20	19	20	110	24	16	18	329
Gifts/Invitations/Travel	12	25	26	17	18	33	35	30	20	27	13	9	265
Guidance	4	2	1	0	3	2	2	0	0	4	1	2	21
Judicial Selection Comm'n	0	4	2	1	5	4	1	1	4	3	2	1	28
Training Request	0	0	0	0	0	0	0	0	0	0	0	0	0
Record Request	1	1	0	0	3	1	2	1	0	0	1	0	10
Project/Other	6	2	1	4	2	2	4	6	2	2	3	3	37
Total	41	53	54	43	51	62	63	58	136	62	37	34	694
Closed Assignments													
Advisory Opinion	0	0	1	1	1	0	0	0	0	0	1	0	4
Complaint	8	4	30	46	18	30	36	24	117	23	23	7	366
Gifts/Invitations/Travel	0	21	34	20	22	33	32	30	20	22	18	8	260
Guidance	0	0	2	4	1	1	6	0	1	0	4	1	20
Judicial Selection Comm'n	0	4	2	1	3	5	2	1	4	2	2	1	27
Training Request	0	0	0	0	0	0	0	0	0	0	0	0	0
Record Request	0	1	0	1	1	2	3	0	0	0	1	1	10
Project/Other	1	7	4	5	3	0	6	7	0	6	2	1	42
Total	9	37	73	78	49	71	85	62	142	53	51	19	729
Anti-Fraud	3	2	2	2	3	1	8	8	5	8	4	2	48

<sup>\*</sup>Includes 1,773 reported by HHSC for 2023 as part of November self-directed counts

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#### HAWAII STATE ETHICS COMMISSION FINANCIAL REPORT FY 2024 (MONTH ENDING: December 31, 2023)

Appropriation Symbol: G-24-393-Y6

	Amount Appropriated FY 2023-2024	Expenditures for Qtr. End 9/30/2023	Expenditures for Qtr. End 12/31/2023	Expenditures for Qtr. End 3/31/2024	•	Year-To-Date Expenditures Totals	% of Budget Expended
A. PERSONNEL SERVICES							
Staff Salaries	\$ 1,229,623.00	\$ 282,204.76	\$ 273,415.50	\$ 0.00	\$ 0.00	555,620.26	45.2%
Total Personnel Services	\$ 1,229,623.00	\$ 282,204.76	\$ 273,415.50	\$ 0.00	\$ 0.00	\$ 555,620.26	45.2%
B. OTHER CURRENT EXPENSES							
Office Expenses	16,640.00	6,848.18	7,119.70	0.00	0.00	13,967.88	83.9%
Intrastate Transportation and Travel	9,250.00	530.50	0.00				
Out-of-State Travel	12,660.00	1,448.20	7,482.38	0.00	0.00	8,930.58	70.5%
Equipment Rental and Maintenance	34,100.00	5,107.60	1,429.09	0.00	0.00	6,536.69	19.2%
Dues, Subscriptions, Training	20,910.00	2,468.03	3,037.36	0.00	0.00	5,505.39	26.3%
Newspaper Advertisements	1,100.00	0.00	0.00	0.00	0.00	0.00	0.0%
Comm'n Mtgs, Investigations, Hrgs	12,400.00	3,693.86	938.22	0.00	0.00	4,632.08	37.4%
Consulting Services	42,500.00	0.00	1,147.55	0.00	0.00	1,147.55	2.7%
Office Rent	158,331.00	20,892.12	39,122.82	0.00	0.00	60,014.94	37.9%
Total Other Current Expenses	\$ 307,891.00	\$ 40,988.49	\$ 60,277.12	\$ 0.00	\$ 0.00	\$ 101,265.61	32.9%
C. CAPITAL OUTLAY							
Office Furniture and Equipment	4,000.00	6,282.72	7,215.00	0.00	0.00	13,497.72	337.4%
Total Capital Outlay	\$ 4,000.00	\$ 6,282.72	\$ 7,215.00	\$ 0.00	\$0.00	\$ 13,497.72	0.0%
GRAND TOTAL (A+B+C)	\$ 1,541,514.00	\$ 329,475.97	\$ 340,907.62	\$ 0.00	\$ 0.00	\$ 670,383.59	43.5%

<sup>&</sup>lt;sup>1</sup> \$1,541,514 awarded by Act 1, SLH 2023 - Appropriation 393.

#### HAWAII STATE ETHICS COMMISSION FINANCIAL REPORT FY 2024 (QUARTER ENDING: December 31, 2023)

Appropriation Symbol: G-23-396-Y6

	Amount Appropriated FY 2023-2024	Expenditures for Qtr. End 9/30/2023	Expenditures for Qtr. End 12/31/2023	Expenditures for Qtr. End 3/31/2024	Expenditures for Qtr. End 6/30/2024	Year-To-Date Expenditures Totals	% of Budget Expended
A. ACCRUED VACATION/VACATION TRANS	SFERS						
Vacation Payout	\$ 16,553.00 <sup>1</sup>	\$ 10,011.57	\$ 0.00	\$ 0.00	\$ 0.00	\$ 10,011.57	60.5%
Total Accrued Vacation/Vacation Transfers	\$ 16,553.00	\$ 10,011.57	\$ 0.00	\$ 0.00	\$ 0.00	\$ 10,011.57	60.5%
GRAND TOTAL	\$ 16,553.00	\$ 10,011.57	\$ 0.00	\$ 0.00	\$ 0.00	\$ 10,011.57	60.5%
Appropriation for Accrued Vacation/Vacation	Transfer Payments .					. \$ 16,553.00	
Total Expenditures as of December 31, 2023.							
Balance as of December 31, 2023						. \$ 6,541.43	

<sup>&</sup>lt;sup>1</sup> Funds for accrued vacation and vacation transfer payments appropriated by Act 3, HB 1514 HD1 SD1, for \$16,553.00.

G:Share/Budget/Reports/2023-24/FY24 Q2

### SUNSHINE LAW MEETING AGENDA ITEM VI

# DISCUSSION OF MEDIA REPORTS CONCERNING ETHICS OR THE ETHICS COMMISSION SINCE THE LAST MEETING

No attachments.

# SUNSHINE LAW MEETING AGENDA ITEM VII

### CONSIDERATION OF DRAFT 2023 ANNUAL REPORT

Attachment 1: 2023 Hawai'i State Ethics Commission Annual Report





# HAWAI'I STATE ETHICS COMMISSION 2023 ANNUAL REPORT

#### **MISSION & DUTIES:**

stablished in 1968, the Hawai'i State Ethics Commission – the first state ethics commission in the United States – represents a commitment by the people of Hawai'i to the principles that "public officers and employees must exhibit the highest standards of ethical conduct[,] and that these standards come from the personal integrity of each individual in government." Hawai'i Constitution, article XIV. The constitution further requires that the State, and each of its subdivisions, establish a code of ethics for public officers and employees.

Pursuant to this constitutional mandate, the Commission is responsible for the administration and enforcement of the State Ethics Code and the State Lobbyists Law, chapters 84 and 97, Hawai'i Revised Statutes ("HRS"), respectively. The Ethics Code includes laws relating to the acceptance and reporting of gifts, confidential information, fair treatment (the prohibited misuse of official position), conflicts of interests, state contracts, and post-employment restrictions, along with a requirement that state legislators, candidates for state elective office, and certain state employees file financial disclosure statements.

For purposes of the State Ethics Code, the Commission has jurisdiction over approximately 60,000 state officials and employees. This includes state legislators and other elected state officials, employees of the legislative, executive, and judicial branches of government (except for judges and justices), and members of all state boards and commissions. The State Ethics Code's financial disclosure law also applies to all candidates for state elective office.

The Commission also administers the State Lobbyists Law, which applies to lobbying activities at the state level. The Lobbyists Law requires lobbyists to register with the Commission and requires lobbyists and organizations that lobby to report lobbying

Cover photo used with permission from Christopher Barense Photography.

expenditures and contributions on forms filed with the Commission. The Commission has jurisdiction over nearly 500 lobbyists representing more than 400 organizations that lobby the state legislature or executive branch.

# **ETHICS ADVICE:**

The Commission issues advisory opinions and other types of guidance (including opinion letters written by the Commission's attorneys) about the application of the State Ethics Code and the State Lobbyists Law. In 2023, the Commission's attorneys received and responded to an impressive 1,179 requests for advice from state legislators, state employees, lobbyists, members of the public, and candidates for state elective office. Many of these requests included written advice and active follow-up. The Commission considers its ability to provide timely and meaningful guidance and advice to be one of its most essential functions.

In 2023, no advisory opinions were issued.

# **ETHICS EDUCATION:**

Ethics education was a significant priority for the Commission in 2023. The Commission is charged with educating state officials and employees about ethics in government, HRS § 84-31(a)(7). Starting on January 1, 2023, a new law required all state employees to take either a live or online ethics training course within ninety days of becoming an employee and at least once every four years thereafter.

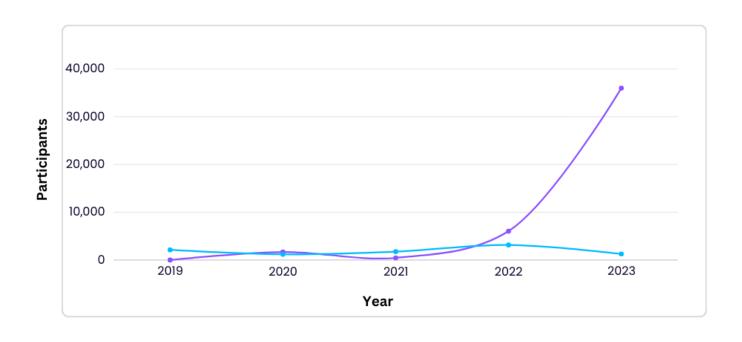
Fulfilling this new mandate was a key focus of the Commission. Implementation steps included conducting in-person and videoconference trainings. In addition to offering general ethics trainings, the Commission scheduled specialized trainings for lobbyists, board & commission members, and legislators. The Commission also offered sessions with

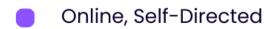
## NATIONAL LEADERSHIP AWARD

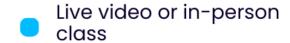
The Commission's
education efforts received
recognition from the
Campaign Legal Center's
2023 "Top 10 Training
Upgrades for Ethics
Commissions" report.
Available at https://
campaignlegal.org/

# **Ethics Training Participation**

Participation in ethics training from 2019-2023, broken out by live classes (video or in-person) or online, self-directed training module







Continuing Legal Education credits for government attorneys. The Commission's videoconference training calendar can be found at https://ethics.hawaii.gov/training/#signup.

Key to meeting the mandatory ethics training requirement was a shift towards a self-directed online training modules. These training modules empower state employees to engage in ethics education anytime, anywhere, provided they have a computer and internet access. Three modules were offered in 2023:

- State employees;
- Board and commission members; and
- Charter schools.

Designed for convenience, these ondemand training sessions require approximately 35 minutes to complete. They offer a user-friendly and adaptable method for state employees to fulfill their ethics training requirements. For direct access, individuals can visit the 806%
Average participation increase in ethics training in 2023 over past four years

Commission's dedicated webpage: https://ethics.hawaii.gov/training/.

With assistance from a variety of government agencies, a monumental total of 35,977 participants undertook the self-directed training module in 2023. It should be noted this represents approximately 500% increase in the number of participants over 2022, and a dramatic 7,724% increase over 2021. While difficult to track with specificity, it appears approximately 70% of all state employees met the mandatory ethics training requirement by the end of 2023. These incredible numbers were achieved without any direct increase in budget or staffing of the Commission.

#### **LEGISLATION:**

In 2023, the Commission, through its Executive Director, actively participated in the Commission to Improve Standards of Conduct, an entity created by the State House of Representatives. Approximately 10 ethics-related policy proposals were drafted, considered, and recommended by the Standards Commissions for consideration by the 2023 Legislature. The Ethics Commission successfully advocated for many of these bills to pass or to be included in Legislative rules. Ethics bills that passed in 2023 included:

- Act 8 (HB 137 HD1 of 2022): Lobbyist Disclosures. Beginning 1/1/2025, requires lobbyists to specifically describe the legislative or administrative action worked on during a reporting period.
- Act 9 (HB 140 of 2022): **Record Maintenance.** Gives greater discretion to the Commission to maintain or destroy financial disclosure records beyond the current 6-year statutory requirement.
- Act 10 (HB 142 of 2022): Lobbyist Gift Giving. Prohibits lobbyists from giving gifts to state employees or legislators that are otherwise prohibited under state ethics law.
- Act 20 (HB 138 of 2022): **Mandatory Lobbyist Training.** Establishes mandatory lobbyist training as a condition for registration.
- Act 123 (HB 141 of 2022): **Legislator Disclosures.** Beginning 1/1/2025, requires state legislators to report the names of lobbyists that he or she received income from (even if through another entity, such as a LLC).
- Act 128 (SB 1493 SD1 HD1 CD1): Lobbyist Donations During the Legislative
   Session. Prohibits lobbyist contributions and expenditures (including promises of contributions or expenditures) to any elected official or candidate during and around the legislative session.
- Act 129 (SB 182 SD1 HD1 CD1): Administrative Fine Procedure. Amends the filing deadline for disclosures of financial interests for candidates to statewide office, and substantively amends the procedure for imposing administrative fines related to disclosures of financial interests.
- Act 261 (HB 717 HD1 SD2 CD1): Nepotism Prohibition. Prohibits most state
  employees from appointing, hiring, promoting, or retaining relatives and household
  members and from making or participating in certain other employment-related
  decisions and from awarding a contract to or otherwise taking official action on a
  contract with a business if the employee's relative or household member is an

### 2023 ENFORCEMENT SUMMARY

### ETHICS COMPLAINTS RECEIVED

329

Total number of complaints received from sourced or anonymous sources

#### **TOTAL CASES CLOSED**

360

Matters resolved due to lack of jurisdiction, guidance or advice given, or settlements/enforcement successfully pursued

### INVESTIGATIONS LAUNCHED:

17

Where the Commission found that allegations of an ethical violation had merit and initiated a formal investigation.

#### **CHARGES ISSUED:**

3

Times when the Ethics Commission initated a formal charge into an alleged ethics code violation



### FRAUD, WASTE, AND ABUSE COMPLAINTS RECEIVED:

48

Complaints received in conjunction with the Office of the Attorney General

#### PENALTIES ASSESSED:

\$9,500

Fines assessed and directed to the general fund.



#### **HAWAI'I STATE ETHICS COMMISSION**

ethics.hawaii.gov

executive officer of or holds a substantial ownership interest in that business. Imposes administrative fines for violations.

The Ethics Commission is committed to implementing these new laws.
Recognizing the complexity of these initiatives, the Commission has prioritized the establishment of a robust rollout of guidance, back office support, and online filing changes to ensure a seamless rollout.

#### **ENFORCEMENT:**

The Commission enforces the State Ethics Code, HRS chapter 84, and the State Lobbyists Law, HRS chapter 97. The Commission receives and reviews complaints and conducts investigations on a confidential basis concerning alleged violations of the law. When appropriate, the Commission initiates formal charges against individuals who appear to have violated the law. If there is probable cause to believe that a violation of the law has occurred, the Commission may hold a contested case hearing in accordance with HRS chapter 91, Hawaii's Administrative Procedure Act.

In 2023, the Commission received 329 new complaints of violations of the Ethics Code and Lobbyists Law. The Commission issued 17 Resolutions to Investigate,

authorizing staff to conduct comprehensive investigations, issued three Charges, and closed 360 cases. The Commission publicly resolved four Charges and investigations by issuing a Resolution of Investigation/Charge document. The Commission resolved another 8 matters by issuing ethics guidance and closed 349 other matters for lack of jurisdiction, lack of supporting evidence, or another reason. Many of those cases were referred to other government agencies for action. The Commission assessed a total of \$9,500 in administrative penalties, payable to the General Fund.

Notable enforcement actions include:

#### Department of Taxation, Ted Shiraishi: Resolution of Investigation 2023-2

The Commission resolved an Investigation of Ted Shiraishi, former Administrative Rules Officer of the State of Hawai'i Department of Taxation. Mr. Shiraishi was subject to the post-employment provisions of the State Ethics Code, HRS § 84-18. As such, he was prohibited from representing another person or business for one year on any matter involving action by his former state agency. During this restriction period, Mr. Shiraishi called and sent a letter to the DOTAX rules office on behalf of his new private employer to discuss a tax matter. Mr. Shiraishi had not previously been the subject of a Commission charge or investigation. He cooperated with the Commission's investigation. He admitted to violating the Post-Employment law and expressed contriteness. He agreed to pay an administrative penalty of \$2,000 to the State of Hawai'i.

# **State Public Charter School Commission, Sione Thompson:** Resolution of Charge 2023-2

The Commission resolved a Charge against Sione Thompson, the former Executive Director of the State Public Charter School Commission. While serving as the Executive Director, Mr. Thompson sat on the Board of three nonprofit organizations: RiseHI; Hawai'i Children's Action Network; and Male Hawala. These Board positions were not reported on Mr. Thompson's financial disclosure statement. Further, while Executive Director, he awarded approximately \$500,000 in contracts to these three nonprofits. Mr. Thompson admitted he violated the Conflicts of Interest law (HRS § 84-14(a)) and the Financial Disclosure law (HRS § 84-17(f)). He agreed to pay an administrative penalty of \$5,000 to the State of Hawai'i.

#### Hālau Lōkahi Public Charter School, Laara Allbrett; Resolution of Charge 2023-1

The Commission resolved a charge against Laara Allbrett, the former Director of Hālau Lōkahi Public Charter School, Department of Education. Ms. Allbrett was the Director of Hālau Lōkahi from 2011 to July 2014. Ms. Allbrett used state funds to pay for herself and other family members to attend the graduation of her son and related expenses (total of \$2,048.43). Ms. Allbrett admitted she violated the Fair Treatment law, HRS § 84-13(a). She agreed to pay an administrative penalty of \$2,500 to the State of Hawai'i.

**Department of the Attorney General, Brandon D. Zakahi;** Resolution of Investigation 2023-1

The Commission resolved an investigation of Brandon Zakahi, a former legal clerk with the Department of the Attorney General, for violations of the confidentiality section of the State Ethics Code. Mr. Zakahi provided clerical support for deputy attorney generals. As a part of his duties and responsibilities, Mr. Zakahi sent an electronic message to Plaintiff's counsel in a particular matter that referenced confidential information that Mr. Zakahi had reviewed as a legal clerk. The information was potentially adverse to the State's defense. Mr. Zakahi admitted he violated the Confidentiality law, HRS § 84-12. He agreed to pay an administrative penalty of \$1,000 to the State of Hawai'i.

#### **NEPOTISM EXCEPTIONS**

As of July 12, 2023 no state employee (except for employees of the legislative or judicial branches) shall "[a]ppoint, hire, promote, or retain a relative or household member to, or demote, discharge, or terminate a relative or household member from . . . a paid position in the employee's employing agency . . . ." The Commission "may grant an exception to an employee or agency that is unable to comply with this section for good cause, including a demonstrated lack of qualified personnel or applicants." Act 261 at (g). On May 17, 2023, the Commission delegated "the initial decision on any good cause exception application to the Executive Director."

A total of five nepotism good cause exceptions applications were considered in 2023. These decisions are public and can be found on the Commission's website at <a href="https://https://html.cs.my.site.com/public/s/ethics-advice/Ethics\_Advice\_c/">https://https://ethics.advice/Ethics\_Advice\_c/</a>
OOB6ROOOOOAwpdxUAB or https://ethics.hawaii.gov/opinionpubs/.

#### FINANCIAL & GIFTS DISCLOSURES

The Commission administers the filing requirements of the financial disclosure law and the gifts disclosure law, which help provide accountability and transparency in government. In 2023, the Commission received 1,805 financial disclosure statements. Public disclosure statements (for elected officials, department directors, and other designated state officials) are available on the Commission's "public data" portion of its website. The Commission received and published 236 gifts disclosure statements, all of which are available on the "public data" portion of the Commission's website.

# LOBBYISTS REGISTRATION & EXPENDITURE REPORTS

The Commission administers HRS chapter 97, the Lobbyists Law, which requires lobbyists to register with the Commission and file periodic expenditure reports. In 2019, the Commission launched its new electronic filing system for lobbying registration and reporting, allowing lobbyists to register and file their periodic expenditure reports electronically. The Commission is continually upgrading and improving the e-filing system for lobbying, financial disclosures, and gifts disclosures; the Commission launched a series of enhancements in 2023 to make it easier for filers to complete their forms.

In 2023, the Commission received and published 523 lobbyist registration statements, representing 448 organizations, along with 1,252 lobbyist expenditure reports.

#### FRAUD, WASTE, AND ABUSE:

The Commission partnered with the Department of the Attorney General to launch an anti-fraud hotline aimed at identifying fraud, waste, and abuse of government funds. The agencies developed a website and online complaint form (antifraud.hawaii.gov), dedicated phone hotline (808.587.0000), and dedicated email address (antifraud@hawaii.gov) where individuals can confidentially report suspected violations. These anti-fraud resources were created to empower the public with confidential, easy-to-use methods to report potential violations.

#### OFFICE MODERNIZATION

In 2023, the Commission adeptly negotiated restructuring of its office lease terms, securing a favorable monthly rate reduction. Additionally, an agreement was reached to refurbish the office premises, bearing no supplementary costs for the State of Hawai'i. Having occupied the same office for approximately three decades with minimal updates, this renovation initiative was both timely and necessary. The modernization encompassed enhancements such as upgraded carpeting, installation of energy-efficient lighting, refreshed paintwork, and a reimagined office layout, all designed to optimize both operational efficiency and visual appeal.

# INTERNATIONAL LEADERSHIP

As a part of a national professional leadership program, Executive Director Robert Harris was selected to travel to Moldova to advise key stakeholders on necessary efforts to build an ethical democracy. There, he met with dozens of government leaders; U.S. Embassy staff; members of the media; and NGO leaders. Comparisons to Hawai'i were made based on Hawaii's leadership in being the first state to establish a constitutionally mandated ethics commission and its role in helping found the Conference on Governmental Ethics Laws (COGEL) organization.

#### **SCANNING DOCUMENTS**

In 2023, the Commission successfully completed the digitization of most essential office documents, a critical step towards a paperless initiative. Approximately 75,000 pages were scanned into digital format and then safely shredded. The scanning process not only increased document accessibility and security but also paved the way for

streamlined data management. By leveraging advanced optical character recognition (OCR) technology, the Commission can now more efficiently retrieve and share information, contributing to a more productive and eco-friendly work environment.

#### INVENTORY OPTIMIZATION

In conjunction with reducing overall paper documentation in the office, the Commission worked to remove obsolete and unnecessary furniture items. With the approval of the Speaker of the House and Senate President, 12 filing cabinets, 9 desks, and 4 chairs were offered to other state agencies, donated to charity, or appropriately discarded. This optimization created more open and functional areas, leading to a more modern and decluttered office space.

#### **2023 ETHICS IN HAWAI'I CONFERENCE**

The Commission coordinated with the Honolulu Ethics Commission to organize a daylong state-wide Ethics in Hawai'i Conference, drawing participation from each county, totaling 38 attendees. Esteemed speakers, renowned in the fields of ethics and criminal justice, offered an overview of pertinent topics and emerging trends. A key focus was on contemporary ethics scandals in the news, with a discussion on how to better prevent and address corruption at the state and county level.

The conference's agenda encompassed training sessions and fostering skill development among participants. The interactive nature of the discussions facilitated robust engagement, encouraging collaborative learning, and the exchange of best practices.

A notable outcome of the event was the strengthened network of relationships between county representatives and state agencies. The collaborative spirit exhibited throughout the conference underscores a collective commitment to advancing ethical standards across Hawai'i. The Ethics in Hawai'i Conference served as a pivotal platform for professional development, knowledge dissemination, and the cultivation of collaborative partnerships, setting a constructive tone for ongoing endeavors to advance ethics on a statewide basis.

#### **COMMISSIONERS AND STAFF:**

The Commission is comprised of five members nominated by the State Judicial Council and appointed by the Governor for four-year terms. The Commission welcomed one new member in 2023. The current members of the Commission are Wesley Fong (Chair), Harry McCarthy (Vice Chair), Beverley Tobias, Robert Hong, and Cynthia Thielen.

As of December 2023, the Commission employs a staff of eleven: Executive Director Robert D. Harris; Compliance Director Bonita Chang; Enforcement Director Kee Campbell; three staff attorneys (Nancy Neuffer, Jennifer Yamanuha, and Jodi Yi); Investigator Jared Elster; Computer Specialist Patrick Lui; Office Manager Caroline Choi; Secretary Lynnette Santiago; and Administrative Assistant Myles Yamamoto. The Commission is in the process of hiring a full-time analyst.

The Commission prioritizes fiscal prudence and efficiency. In 2023, the Commission was able to return \$70,124.24 of its allocated budget back to the General Fund.

For quick, confidential ethics advice, or to lodge a confidential complaint, please contact the Commission at <a href="mailto:info.ethics@hawaii.gov">info.ethics@hawaii.gov</a> or 587-0460.



# SUNSHINE LAW MEETING AGENDA ITEM VIII

#### LEGISLATIVE MATTERS

Attachment 1: 2024 Legislative Calendar

Attachment 2: HB 725 – Office of the Public Advocate

### 2024 LEGISLATIVE TIMETABLE

	SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURD
J		1 NEW YEAR'S DAY	2	3	4	5	6
A	7	8	9	10	111	12	13
V	14	15	16	17	18	19	20
U		DR. MARTIN LUTHER KING, JR. DAY		OPENING DAY	1 2	Non-Admin Bill Package Cutoff & Grants/Subsidies Cutoff	
۹ ۲	21	22 State of the State Address & Admin Bill Package Cutoff	RECESS #1	Bill Intro Cutoff	25 RECESS #2	26	27
Y	28	29	30	31	5	6	
	SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURD
Ξ					1	2	3
	4	5 6	3	7	10	9	10
В		12	11	1	15	46	
	11		13	14	15	16	17
J	18	17	20	1 21	20 22	21	24
A R		PRESIDENTS' DAY		2 2	Mandatory 5-Day Recess  Begins  3	<b>*</b>	24
Y	25	26	27	Last Day of Mandatory 5-Day Recess	29		
	SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURD 2
						First Decking (Bills)	
N	3	RECESS #3	2	6 RECESS #4	7 First Crossover (Bills)	8 Substantive Reso Cutoff	9
4	10	Budget Decking	2	13 Budget Crossover	14	15	16
	17	29	319	20	21 32	22	23
	24	25 24	3:	27	36 37 28	29 29	30
	31	39	KUHIO DAY	4	10 41	GOOD FRIDAY	
	SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURD
		1	2	3	First Crossover (Concurrent Resos)	5 Second Decking (Bills)	6
١	7	8 RECESS #5	4:	3 4 10 RECESS #6	11 Second Crossover (Bills) & Disagree	12	13
<b>7</b>	14	15	16	17	18	19 Constitutional Amendments	20
Ì	21	22 50	23	24	52 53		27
-		Second Crossover (Concurrent Resos) & Final Decking (Budget Bill) 55		RECESS #7	Final Decking (Non-Fiscal Bills) 57	Final Decking (Fiscal Bills) 58	
	28		RECESS #9				
VI	SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURD
۸ ۲				. 5	2 RECESS #10	ADJOURNMENT SINE DIE	*
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<u>'                                     </u>	/	11111-11	121201	23	ma. mm	15/31	1.3

### 2024 LEGISLATIVE TIMETABLE

DATE	LEG. DAY	DEADLINE OR EVENT
Jan. 17 <sup>th</sup> (Wed)	1 <sup>st</sup>	Opening Day.
Jan. 19 <sup>lh</sup> (Fri)	3 <sup>rd</sup>	Last day to introduce all packages of bills except for the administration's (State Executive Branch).
		Last day for organizations to submit grant and subsidy requests to the Legislature.
Jan. 22 <sup>nd</sup> (Mon)	4 <sup>th</sup>	State of the State Address.
		Last day to introduce the administration's package of bills (State Executive Branch).
Jan. 23 <sup>rd</sup> (Tue)		One-day recess.
Jan. 24 <sup>th</sup> (Wed)	5 <sup>th</sup>	Last day for bill introductions.
Jan. 25 <sup>th</sup> (Thur)		One-day recess.
Feb. 22 <sup>nd</sup> (Thur) throu	gh	Mandatory 5-day recess.
Feb. 28 <sup>th</sup> (Wed)		
March 1 <sup>st</sup> (Fri)	25 <sup>th</sup>	Filing deadline for First Decking. Last day to deck non-budget bills for Third Reading in the originating body.
March 4 <sup>th</sup> (Mon)		One-day recess.
March 6 <sup>th</sup> (Wed)		One-day recess.
March 7 <sup>th</sup> (Thur)	27 <sup>th</sup>	First Crossover for bills. Last day for Third Reading of bills in the originating body.
March 8 <sup>th</sup> (Fri)	28 <sup>th</sup>	Last day to introduce substantive resolutions.
March 11 <sup>th</sup> (Mon)	29 <sup>th</sup>	Filing deadline for budget bills.
March 13 <sup>th</sup> (Wed)	31 <sup>st</sup>	Budget Crossover. Last day for Third Reading of budget bills in the originating body.
April 4 <sup>th</sup> (Thur)	45 <sup>th</sup>	First Crossover for concurrent resolutions. Last day to pass concurrent resolutions to the non-originating body.
April 5 <sup>th</sup> (Fri)	46 <sup>th</sup>	Filing deadline for Second Decking. Last day to deck bills that were amended by the receiving (non- originating) body.
April 8 <sup>th</sup> (Mon)		One-day recess.
April 10 <sup>th</sup> (Wed)		One-day recess.
April 11 <sup>th</sup> (Thur)	48 <sup>th</sup>	Second Crossover for bills. Last day for Third Reading of bills that were amended by the receiving (non- originating) body.
		Disagree. Last day to disagree with the other body's drafts of bills.
April 19 <sup>th</sup> (Fri)	54 <sup>th</sup>	Deadline for transmittal of final form of Constitutional Amendments to the Governor.
April 22 <sup>nd</sup> (Mon)	55 <sup>th</sup>	Second Crossover for concurrent resolutions. Last day to pass concurrent resolutions that were amended by the receiving (non-originating) body.
		Last day to file budget bill to deck for Final Reading.
April 24 <sup>th</sup> (Wed)		One-day recess.
April 25 <sup>th</sup> (Thur)	57 <sup>th</sup>	Last day to file non-fiscal bills to deck for Final Reading.
April 26 <sup>th</sup> (Fri)	58 <sup>th</sup>	Last day to file fiscal bills to deck for Final Reading.
April 29 <sup>th</sup> (Mon)		One-day recess.
April 30 <sup>th</sup> (Tues)		One-day recess.
May 2 <sup>nd</sup> (Thurs)		One-day recess.
May 3 <sup>rd</sup> (Fri)	60 <sup>th</sup>	Adjournment Sine Die.

Ronald D. Kouchi President of the Senate

President 3.

Scott K. Saiki

Speaker of the House

HOUSE OF REPRESENTATIVES THIRTY-SECOND LEGISLATURE, 2023 STATE OF HAWAII H.B. NO. 725

# A BILL FOR AN ACT

RELATING TO THE LEGISLATURE.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the house of
- 2 representatives adopted House Resolution No. 9 (2022) to
- 3 establish the commission to improve standards of conduct. The
- 4 resolution requests the commission ensure state laws and rules
- 5 relating to standards of conduct of public officers and
- 6 employees contain clear standards, enforcement, and penalties
- 7 and provide recommendations to increase awareness of, compliance
- 8 with, and deterrent effects of the code of ethics, lobbying
- 9 laws, campaign finance laws, and other relevant laws and rules.
- 10 Pursuant to House Resolution No. 9, the commission to
- 11 improve standards of conduct convened regularly throughout 2022
- 12 to diligently review, discuss, and consider the issues
- 13 presented, submitted an interim report to the house of
- 14 representatives outlining areas of immediate and long-term
- 15 focus, then continued its work with input from the public and
- 16 invited individuals and agencies to issue a final report with
- 17 various recommendations and accompanying proposed legislation.



1	The legislature also finds that the strength and stability
2	of our democratic government rely upon the public's trust in
3	government institutions, including the expectation that officers
4	act ethically with prudence, integrity, and sound judgement.
5	Therefore, an essential goal of the commission was to provide
6	recommendations that would help restore public trust in state
7	government and increase the level of transparency in its
8	operations and accountability of individuals.
9	Accordingly, the purpose of this Act is to implement
10	recommendations of the commission to improve standards of
11	conduct relating to the conduct and operations of the
12	legislature and its members.
13	SECTION 2. The Hawaii Revised Statutes is amended by
14	adding a new chapter to be appropriately designated and to read
15	as follows:
16	"CHAPTER
17	OFFICE OF THE PUBLIC ADVOCATE
18	PART I. GENERAL PROVISIONS
19	§ -1 Definitions. As used in this chapter, unless the
20	context otherwise requires:

2023-0782 НВ НМЅО

1 "Office" means the office of the public advocate 2 established pursuant to section 3 "Public advocate" means the head of the office. -2 Office of the public advocate; establishment. (a) 5 There is established within the department of the attorney 6 general for administrative purposes only the office of the 7 public advocate. 8 The office shall be headed by the public advocate, who 9 shall be nominated and, by and with the advice and consent of 10 the senate, appointed by the governor; provided that the term of 11 the public advocate shall be coterminous with the term of the 12 governor. 13 § -3 Staff. The public advocate shall hire staff necessary to carry out the purposes of this chapter. The public 14 15 advocate and employees of the office shall be exempt from 16 chapter 76 and shall not be considered civil service employees 17 but shall be entitled to any employee benefit plan normally 18 inuring to civil service employees. 19 -4 Judicial review; immunity. No proceeding or 20 decision of the public advocate may be reviewed in any court,

unless it contravenes the provisions of this chapter.

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- 1 public advocate has the same immunities from civil and criminal
- 2 liability as a judge of this State. The public advocate and the
- 3 public advocate's staff shall not testify in any court with
- 4 respect to matters coming to their attention in the exercise or
- 5 purported exercise of their official duties except as may be
- 6 necessary to enforce the provisions of this chapter.
- 7 S -5 Penalty for obstruction. A person who wilfully
- 8 hinders the lawful actions of the public advocate or the public
- 9 advocate's staff, or wilfully refuses to comply with their
- 10 lawful demands, shall be fined no more than \$1,000.
- 11 PART II. RIGHTS OF THE PUBLIC RELATING TO THE LEGISLATURE
- 12 § -11 Rights. All persons of the public shall have the
- 13 following rights:
- 14 (1) The right to expect that the person's elected state
- 15 representative or state senator will be treated with
- fairness, equity, dignity, respect, and inclusion,
- regardless of seniority, faction, or party;
- 18 (2) The right to be treated with fairness, equity,
- 19 dignity, respect, and honesty during public hearings,
- 20 regardless of their lack of power, status, wealth, or
- 21 other excuses for unequal treatment. This paragraph,



1		among other things, shall be construed to prohibit
2		retaliation, including the elimination of a specific
3		position from the budget, for any good faith conduct
4		at a public hearing;
5	(3)	The right to provide oral testimony at any public
6		hearing;
7	(4)	The right to publicly inspect written testimony no
8		later than twenty-four hours after the written
9		testimony is submitted;
10	(5)	The right to expect that all members have access to
11		and sufficient time to review all bill drafts and
12		proposed amendments before formally voting on a
13		measure in committee and on the floor;
14	(6)	The right to expect that the original content of a
15		bill is not suddenly and substantially changed without
16		a public hearing on the new content;
17	(7)	The right to expect that legislators have sufficient
18		opportunity for open and honest debate on the merits
19		of a bill and to vote on such merits, rather than
20		burdening the legislative process with multiple



1		referrals on the bill that would effectively inhibit
2		the opportunity for such debate;
3	(8)	The right to expect that subject matter committees
4		pass bills without deliberate defects, including
5		defective dates, and with recommended appropriation
6		amounts;
7	(9)	The right to expect that standing committees with
8		primary jurisdiction over fiscal matters are not
9		referred bills solely concerning nonfiscal matters;
10	(10)	The right to expect that no bill should die in a
11		conference committee due to the absence of a
12		conference chair;
13	(11)	The right to publicly inspect all official executive
14		communications, such as budgetary information,
15		submitted to the legislature. For purposes of
16		fulfilling this obligation, the respective legislative
17		chamber shall post all official executive
18		communications on the capitol website within a
19		reasonable period of time;
20	(12)	The right to open and transparent decision-making,
21		including the right to hear the rationale for any



1	decision made by a committee or committee chairperson,
2	such as the deferral or amendment of a bill, in a
3	public meeting; and
4	(13) The right to easily inspect drafts of bills submitted
5	to legislators for introduction or amendment,
6	including the right to know the identity of the person
7	who provided the draft if that person is a member of
8	the public or lobbyist.
9	§ -12 Jurisdiction. The public advocate has
10	jurisdiction to investigate violations of rights enumerated
11	under section -11.
12	§ -13 Procedures; investigation of complaints. (a) The
13	public advocate shall establish procedures for receiving and
14	processing complaints alleging a violation of a right enumerated
15	under section -11, conducting investigations, and reporting
16	the public advocate's findings. However, the public advocate
17	may not levy fees for the submission or investigation of
18	complaints.
19	(b) The public advocate shall investigate any complaint
20	alleging a violation of a right enumerated under section -11.
21	In an investigation, the public advocate may make inquiries and

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- 1 obtain information as the public advocate deems appropriate,
- 2 consult with an appropriate agency with subject matter
- 3 expertise, and hold private hearings.
- 4 (c) The public advocate is required to maintain secrecy in
- 5 respect to all matters and the identities of the complainants or
- 6 witnesses coming before the public advocate, except so far as
- 7 disclosures may be necessary to enable the public advocate to
- 8 carry out the public advocate's duties and powers and to support
- 9 the public advocate's recommendations.
- 10 § -14 Powers. Subject to the privileges that witnesses
- 11 have in the courts of this State, the public advocate may:
- 12 (1) Compel at a specified time and place, by subpoena, the
- appearance and sworn testimony of any person who the
- 14 public advocate reasonably believes may be able to
- 15 give information relating to a matter under
- investigation; and
- 17 (2) Compel any person to produce documents, papers, or
- 18 objects that the public advocate reasonably believes
- may relate to a matter under investigation.
- 20 The public advocate may bring suit in an appropriate state
- 21 court to enforce these powers.



- 1 § -15 Consultation. Before giving any opinion or
- 2 recommendation that is critical of a person and except as
- 3 provided in section -16(c), the public advocate shall consult
- 4 with that person.
- 5 S -16 Procedure after investigation. (a) After an
- 6 investigation, the public advocate shall report the public
- 7 advocate's opinion and recommendations to the presiding officer
- 8 of the appropriate chamber of the legislature and the
- 9 complainant.
- (b) After a reasonable time has elapsed, the public
- 11 advocate may present the public advocate's opinion and
- 12 recommendations to the public. The public advocate shall
- 13 include with this opinion any reply.
- 14 (c) If the public advocate has a reasonable basis to
- 15 believe that there may be a breach of duty or misconduct by any
- 16 legislator or employee of the legislature, the public advocate
- 17 may refer the matter to the appropriate authorities without
- 18 notice to that person."
- 19 SECTION 3. There is appropriated out of the general
- 20 revenues of the State of Hawaii the sum of \$ or so
- 21 much thereof as may be necessary for fiscal year 2023-2024 and



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- 1 the same sum or so much thereof as may be necessary for fiscal
- year 2024-2025 for the purposes of this Act. 2
- 3 The sums appropriated shall be expended by the department
- 4 of the attorney general for the purposes of this Act.
- 5 SECTION 4. This Act shall take effect on July 1, 2023.

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INTRODUCED BY: \_

JAN 2 0 2023

2023-0782 HB HMSO

#### Report Title:

Commission to Improve Standards of Conduct; Legislature; Bill of Rights; Public Advocate

#### Description:

Establishes the office of the public advocate. Establishes rights for members of the public with respect to the conduct and operation of the legislature and its members. Specifies procedures for the investigation and reporting of alleged violations of the rights.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

2023-0782 HB HMSO

#### SUNSHINE LAW MEETING AGENDA ITEM IX

#### DISCUSSION OF ETHICS OVERSIGHT OVER THE JUDICIAL BRANCH

No attachments.

#### SUNSHINE LAW MEETING AGENDA ITEM X

AKANA v. HAWAII STATE ETHICS COMMISSION AND DANIEL GLUCK, CIVIL NO. 18-1-1019-06 (JHA); AKANA v. HAWAII STATE ETHICS COMMISSION, CIVIL NO. 19-1-0379-03 (JHA); STATE OF HAWAII, ETHICS COMMISSION v. ROWENA AKANA, CIVIL NO. 20-1-0453 (BIA)

Discussion of case status.

The Hawai'i State Ethics Commission may convene an executive session pursuant to Hawai'i Revised Statutes section 92-5(a)(4) to consult with the Commission's attorneys on questions and issues pertaining to the Commission's powers, duties, privileges, immunities, and liabilities.

No attachments.

# SUNSHINE LAW MEETING AGENDA ITEM XI

#### **EVALUATION OF EXECUTIVE DIRECTOR ROBERT HARRIS**

The Hawai'i State Ethics Commission may convene an executive session pursuant to Hawai'i Revised Statutes section 92-5(a)(2) to discuss matters relating to the evaluation of an employee, and/or pursuant to section 92-5(a)(4), to consult with the Commission's attorneys on questions and issues pertaining to the Commission's powers, duties, privileges, immunities, and liabilities.

No attachments.